Congress of the United States

Washington, DC 20515

March 18, 2025

The Honorable Kristi Noem Secretary of Homeland Security U.S. Department of Homeland Security 3801 Nebraska Avenue, NW Washington, DC 20528

Dear Secretary Kristi Noem,

We write to express deep concern over the Department of Homeland Security's (DHS) recent decision to rescind the extended designation of Haiti for Temporary Protected Status (TPS), effectively ending legal protections for Haitians on August 3, 2025. This abrupt reversal raises significant questions about procedural rigor, the humanitarian obligations of the United States, and adherence to congressional intent under the Immigration and Nationality Act (INA).

Lack of Justification

The July 1, 2024, <u>Federal Register notice</u> extending Haiti's TPS cited "grave insecurity, gang violence, socio-economic collapse, and environmental disasters" as an ongoing crisis warranting protection. However, your <u>February 2025</u> notice asserts that the 18-month period lacked justification. This decision ignores the overwhelming evidence that Haiti remains an unsafe place for anyone to return to.

These conditions cited on the July 1, 2024 Federal Register Notice have worsened. Armed groups now control over 90% of Port-au-Prince, terrorizing civilians with widespread kidnappings, sexual violence, and indiscriminate killings. The <u>UN reports</u> that at least 5,601 people were killed in Haiti last year as a result of gang violence, over 1,000 more than the total killings for 2023. As of September 2024, nearly half the population of the country— <u>5.5 million Haitians</u>—require urgent humanitarian aid, with 1.6 million facing "catastrophic" food insecurity. Gang sieges and arson attacks have internally displaced over <u>1,041,000 people</u>.

The decision to rescind Haiti's TPS designation is not thoughtful policy in the best interest of the United States. During his 2024 presidential campaign, Donald Trump explicitly singled out Haitian TPS recipients in rallies and interviews. This rhetoric mirrored his 2017 termination of Haiti's TPS designation, which a <u>federal court blocked</u> for violating the Administrative Procedure Act and failing to consider country conditions. The administration's current vacatur revives this legally dubious playbook, seeking to destabilize the lives of Haitian immigrants through shortened protections and heightened uncertainty.

Failure to Adequately Consider National Interest Factors

The recent announcement criticizes former Secretary Mayorkas for not evaluating whether TPS aligns with the national interest, but in fact it is your decision that omits a substantive analysis. As you have noted, "National interest is an expansive standard that may encompass an array of broad considerations." The "national interest" encompasses not only immigration enforcement but also humanitarian commitments, diplomatic relations, and economic contributions of TPS holders.

Haitian TPS holders contribute billions of dollars annually to the U.S. economy and hold critical roles in healthcare, construction, and childcare—sectors already facing severe labor shortages. Terminating their status would destabilize local economies, particularly in Florida, New York, and Massachusetts, where 73% of Haitian TPS recipients reside. In cities like Springfield, Ohio, Haitian immigrants have helped reverse population decline, leading to higher wage growth compared to the rest of the state and country.

Forcing returns to Haiti—a country the U.S. has deemed to be at a "Level 4: Do Not Travel" due to "kidnapping, crime, and civil unrest" —would strain diplomatic relations with Caribbean partners in CARICOM, who have repeatedly urged the U.S. to uphold protections for Haiti. Conversely, destabilizing Haiti through mass returns would exacerbate gang recruitment. Allowing Haiti's crisis to worsen directly threatens U.S. interests by exacerbating regional instability, fueling mass displacement, and empowering criminal networks with transnational reach. Gang alliances with drug traffickers and arms smugglers—many sourcing weapons from U.S. ports—have turned Haiti into a hub for illicit flows that endanger Caribbean partners and U.S. coastal security. To terminate TPS under these conditions would recklessly ignore statutory obligations to safeguard the "national interest," which unequivocally includes preventing failed states and securing regional stability.

TPS is a fully legal immigration designation authorized under § 244 of the INA. Recipients undergo rigorous vetting, including biometric screenings and background checks by DHS and the Federal Bureau of Investigation (FBI). To imply general criminality or illegality about TPS recipients is false and undermines the statutory integrity of a bipartisan program which Congress designed to uphold humanitarian and diplomatic obligations. As is clear from President Trump's "s-hole countries" and "pet-eating" remarks, Haitian immigrants have been disproportionately targeted and vilified. To terminate TPS under the guise of "national interest" while ignoring the law's explicit protections for family unity, regional stability, and humanitarian duty is not merely a legal failure—it is a moral betrayal.

Reliance on Speculative Data

The rescission announcement cites the potential for improvement through the Multinational Security Support (MSS) Mission in Haiti—a speculative basis for policy change. Conditions in Haiti are still not optimal as gangs continue to dominate large swaths of Port-au-Prince. More needs to be done for the mission to materialize as planned. As of November 2024, only 1,000 personnel (40% of the planned 2,500) have deployed, leaving the mission critically under-resourced and unable to counter gangs. The Haitian National Police and current MSS forces are "outgunned and outnumbered." Further, Haiti's Transitional Presidential Council, backed by CARICOM and the Organization of American States (OAS), remains deeply divided, with internal disagreements. Currently, Haiti has no elected president, parliament, or local officials. This political disarray has emboldened gangs, who exploit the power vacuum to expand territorial control. Prematurely curtailing TPS based on speculation rather than evidence contradicts the INA's requirement for data-driven decisions.

Extension and Redesignation of TPS for Haiti

We request that you extend and redesignate Haiti for TPS for the statutory maximum of 18 months. Failure to extend and redesignate TPS would violate the INA's requirement for data-driven decisions and abandon over 500,000 Haitians to a warzone the U.S. government has explicitly deemed unsafe. Congress intended TPS to be both a humanitarian tool and a pragmatic response to unstable conditions abroad. While DHS has discretion, that authority must be exercised with diligence, transparency, and fidelity to the law.

In light of concerns about arbitrary and capricious violation of federal law, we request responses to the following questions:

Justification & Legal Basis:

- 1. What specific legal or factual basis supports the decision to partially vacate Haiti's TPS designation, despite the worsening conditions outlined in the July 1, 2024, Federal Register notice?
- 2. How does this decision align with INA § 244(b)(3)(A), which requires a data-driven assessment of country conditions?
- 3. Why was the 18-month period deemed unjustified when DHS previously cited "grave insecurity, gang violence, socio-economic collapse, and environmental disasters" as ongoing crises warranting protection?

Humanitarian & National Interest Considerations:

- 4. How did DHS determine that it is in the U.S. "national interest" to shorten TPS for Haiti, given the economic contributions of Haitian TPS holders and the potential disruption to key labor sectors?
- 5. What assessment did DHS conduct on the potential impact of returns on regional stability and U.S. diplomatic relations with CARICOM and other Caribbean partners?
- 6. Given that the U.S. State Department designates Haiti as a "Level 4: Do Not Travel" country, how does DHS justify deportations to a country the U.S. government itself deems unsafe?
- 7. Was USAID, the State Department, or any humanitarian organizations consulted before the decision? If so, what were their recommendations?

Thank you and we look forward to hearing from you.

Sincerely,

Vette D. Clarke Member of Congress

Hakeem Jeffries Member of Congress

Ayanna Pressley Member of Congress

Chris Van Hollen United States Senator

Charles E. Schumer United States Senator

Katherine M. Clark

Katherine M. Clark Member of Congress

Maxine Waters

Maxine Waters Member of Congress

Henry C. "Hank" Johnson, Jr. Member of Congress

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Paul D. Tonko Member of Congress

Pramila Jayapal Member of Congress

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Sylvia R. Garcia Member of Congress

Alma S. Adams, Ph.D. Member of Congress

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Delia C. Ramirez Member of Congress

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Alex Padilla United States Senator

Stephen F. Lynch Member of Congress

Andy Kim United States Senator

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Eric Swalwell Member of Congress

Jan Schakowsky

Member of Congress

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Bernard Sanders United States Senator

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Greg Casar Member of Congress

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Mark R. Warner United States Senator

Sheila Cherfilus-McCormick Member of Congress

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Peter Welch

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Shri Thanedar Member of Congress

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